

**SOLANO COMMUNITY  
COLLEGE DISTRICT**

**GENERAL OBLIGATION BONDS  
MEASURE Q  
PERFORMANCE  
AUDIT  
JUNE 30, 2018**

**SOLANO COMMUNITY COLLEGE DISTRICT**

**MEASURE Q BUILDING FUND  
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JUNE 30, 2018**

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VAVRINEK, TRINE, DAY & CO., LLP  
Certified Public Accountants

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## INDEPENDENT ACCOUNTANTS' REPORT

Governing Board and  
Measure Q Citizens' Bond Oversight Committee  
Solano Community College District  
Fairfield, California

We were engaged to conduct a performance audit of the Solano Community College Measure Q Building Fund for the year ended June 30, 2018.

We conducted our performance audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable basis for our conclusion based on our audit objectives.

Our audit was limited to the objectives listed below, which include determining the District's compliance with the performance requirements as referred to in Article XIII A Section 1(b)(3)(C) of the California Constitution. Management is responsible for Solano Community College District's compliance with those requirements.

In planning and performing our performance audit, we obtained an understanding of the Solano Community College Measure Q Building Fund's internal control in order to determine if the internal controls were adequate to help ensure the compliance with the requirements of Proposition 39, and outlined in Article XIII A Section 1(b)(3)(C) of the California Constitution but not for the purpose of expressing an opinion on the effectiveness of the Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of the Measure Q Building Fund's internal control.

The results of our tests indicated that the District expended Measure Q funds only for the specific projects approved by the voters, in accordance with Proposition 39, and outlined in Article XIII A Section 1(b)(3)(C) of the California Constitution.

*Vavrinek, Trine, Day & Co., LLP*

Pleasanton, California  
March 20, 2019

## **AUTHORITY FOR ISSUANCE**

The Measure Q bonds were issued pursuant to the Constitution and Laws of the State of California (the State), including the provisions of Chapters 1 and 1.5 of Part 10 of the California Education Code, and other applicable provisions of law. The bonds were authorized to be issued by a resolution adopted by the Board of Supervisors of the County (the Resolution), pursuant to a request of the District made by a resolution adopted by the Board of Education of the District on July 18, 2012.

The District received authorization at an election held on November 6, 2012, to issue bonds of the District in an aggregate principal amount not to exceed \$348,000,000, to finance specific construction and renovation projects approved by eligible voters within the District. The proposition received approval by at least 55 percent of the votes cast by eligible voters within the District (the 2012 Authorization).

## **PURPOSE OF ISSUANCE**

The net proceeds of the bonds ,and any other series of general obligation bonds issued under the Authorization, will be used for the purposes specified in the District bond proposition submitted at the Election, which includes “to prepare Solano/Yolo County students/veterans for universities/jobs by: Expanding student, military, disabled veteran access to affordable education; Meeting earthquake/fire safety codes; upgrading employer job placement facilities; Upgrading engineering, welding, nursing/firefighter training centers; Acquiring, constructing/repairing facilities, sites/equipment, shall Solano Community College District issue \$348,000,000 in bonds, at legal rates with citizens’ oversight, annual audits/no money for pensions/administrators’ salaries?”

## **AUTHORITY FOR THE AUDIT**

On November 7, 2000, California voters approved Proposition 39, the Smaller Classes, Safer Schools and Financial Accountability Act, Proposition 39. Proposition 39 amended portions of the California Constitution to provide for the issuance of general obligation bonds by school districts, community college, and county offices of education, “for the construction, reconstruction, rehabilitation, or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of rental property for school facilities”, upon the approval of 55% of the electorate. In addition to reducing the approval threshold from two thirds to 55%, Proposition 39 and enacting legislation (AB 1908 and AB 2659), requires the following accountability measures as codified in Education Code Sections 15278-15282:

- 1) Requires that the proceeds from the sale of the bonds be used only for the purposes specified in Article XIII A Section 1(b)(3)(C) of the California Constitution, and not for any other purpose, including teacher and administrator salaries and other school operating expenditures.
- 2) The district must list the specific facilities projects to be funded in the ballot measure, and must certify that the governing board has evaluated safety, class size reduction, and information technology needs in developing the project list.
- 3) Requires the district appoint a citizen’s oversight committee.
- 4) Requires the district to conduct an annual independent financial audit, and performance audit in accordance with the Governmental Auditing Standards issued by the Comptroller General of the United States, of the bond proceeds until all of the proceeds have been expended.
- 5) Requires the district to conduct an annual independent performance audit to ensure that the funds have been expended only on the specified projects listed.

## OBJECTIVES OF THE AUDIT

- 1) Determine whether expenditures charged to the Measure Q Building fund have been made in accordance with the bond project list approved by the voters through the approval of Measure Q.
- 2) Determine whether salary transactions, charged to the Measure Q Building fund, were in support of Measure Q, and not for District general administration or operations.

## SCOPE OF THE AUDIT

The scope of our performance procedures covered the period of July 1, 2017 to June 30, 2018. The population of expenditures tested included all object and project codes associated with the bond projects. The propriety of expenditures for capital projects and maintenance projects funded through State or other local funding sources, other than proceeds of the bonds, were not included within the scope of the audit. Expenditures incurred subsequent to June 30, 2018 were not reviewed or included in the scope of our audit or in this report.

## PROCEDURES AND RESULTS

We obtained the general ledger and the project expenditure reports prepared by the District for the fiscal year ended June 30, 2018 for the Measure Q Building Fund. Within the fiscal year audited, we obtained the actual invoices and other supporting documentation for a sample of expenditures to ensure compliance with the requirements of Article XIII A, Section 1(b)(3)(C) of the California Constitution and Measure Q as to the approved bond projects list. We performed the following procedures:

1. We selected a sample of expenditures for the period starting July 1, 2017 and ending June 30, 2018, and reviewed supporting documentation to ensure that such funds were properly expended on the specific projects listed in the ballot text. See supplemental information for items tested.
2. Our sample included \$71,272 payroll related and \$19,120,664 non-payroll related transactions totaling \$19,191,936. This represents 61.6% percent of the total expenditures of \$31,175,671.
3. We verified that funds from the Measure Q Building Fund were expended for the construction, renovation, furnishing and equipping of District facilities constituting authorized bond projects.

## CONCLUSION

The results of our tests indicated that, in all significant respects, the Solano Community College District has properly accounted for the expenditures held in the Measure Q Building Fund and that such expenditures were made for authorized Bond projects.

*Vavrinek, Time, Day & Co., LLP*

Pleasanton, California  
March 20, 2019